

Emergency Support Function #1 Transportation

Primary District Agency:	District Department of Transportation
Support District Agencies:	DC Housing Authority DC National Guard DC Public Schools DC Water and Sewer Authority Department of Employment Services Department of Health Department of Human Services Department of Mental Health Department of Parks and Recreation Department of Public Works Emergency Management Agency Fire and Emergency Medical Services Department Metropolitan Police Department Office of Personnel Office of the Chief Technology Officer Office on Aging Serve DC
Other Supporting Agencies, Jurisdictions, and Organizations:	Amtrak Federal Highway Administration, Division Office Maryland Department of Transportation Maryland Transit Authority Metropolitan Washington Council of Governments PEPCO Virginia Department of Transportation Virginia Rail Express Washington Metropolitan Area Transit Authority
Primary Federal Agency:	Department of Transportation

I. Introduction

A. Purpose

Emergency Support Function (ESF) #1 – Transportation supports the District Response Plan (DRP) by providing direct assistance to District of Columbia (District or DC), Federal, regional and other responding agencies as they respond to potential or actual emergencies requiring transportation assets and/or affecting

the transportation network. The transportation network refers to the multimodal system within the District that includes: surface, transit, maritime, and aviation assets. The District Department of Transportation (DDOT) is the primary agency for ESF #1.

B. Scope

ESF #1, when activated by the District Emergency Management Agency (EMA), provides emergency transportation support and guidance to District agencies, citizens, and visitors during a declared public emergency. The scope of ESF #1 activities include:

- Provide traffic management to ensure the effective movement of goods and services.
- Coordinate transportation logistics.
- Perform normal emergency transportation activities under the direct authority of ESF #1 primary agency, DDOT.
- Report the status of and, when necessary, restore the transportation infrastructure.

II. Policies

- A. The primary agency for ESF #1, DDOT, will be the primary agency for all regional and Federal emergency transportation coordination and activities that affect the District.
- B. In the event of ESF #1 activation, all ESF #1 agencies will be organized and operate under a unified command and in accordance with the Incident Command System.
- C. As part of the incident command system, in the event an ESF #1 support agency arrives at the incident scene first, ESF #1 duties will be delegated to that support agency until DDOT arrives.
- D. ESF #1 provides transportation policy, and logistical and operational support during public emergencies. This includes providing, when possible, support agencies with appropriate emergency warning to ensure ESF #1 success.
- E. ESF #1 establishes and maintains a listing of critical transportation infrastructure.
- F. ESF #1 information coordination occurs at the EMA Emergency Operation Center (EOC) located on the eighth floor of the Reeves Building.
- G. Initial ESF #1 information coordination will occur at the Traffic Management Center (TMC) located on the second floor of the Reeves Building. The TMC is the 24/7 traffic monitoring center for the District.

- H. If incident response surpasses ESF #1 capabilities, requests for additional resources from the private sector and/or other regional government agencies will occur via EMA and the EMAC process.
- I. Due to the unique nature of the District of Columbia, the deployment and assistance of Federal assets may be required prior to a Presidential Declared Emergency. In this case, all transportation activities will be coordinated through ESF #1.
- J. DDOT is responsible for tracking all ESF #1 expenses and data collected during the ESF activation.
- K. All public information regarding transportation issues and ESF #1 will be coordinated through the DDOT Public Information Officer (PIO).

III. Situation

A. Disaster Condition

By nature a transportation network is an extremely fragile system. Local transportation activities can be hampered due to damaged infrastructure, a surge in use, and/or a loss in capacity. Most public emergencies will create a demand for local transportation resources to support the response, recovery, and restoration of the transportation system.

B. Planning Assumptions

- 1. The EMA EOC, will activate ESF #1 at a level appropriate to the level of risk presented by a perceived or actual public emergency.
- 2. A public emergency occurring within the National Capitol Region will have a negative impact on the District transportation network.
- 3. During a public emergency the transportation infrastructure will be impacted which could limit access to and from the incident area.
- 4. A public emergency within or adjacent to the District has the potential to cause loss of life, property, and/or disruption of normal life support.
- 5. Infrastructure damage and communications disruptions will inhibit efficient coordination of transportation support during the immediate and post-disaster period.
- 6. Regional emergency transportation coordination and planning is critical to ensure regional transportation stability.

7. During a public emergency, sheltering in place may be determined to be the appropriate protective action versus an evacuation.

IV. Concept of Operations

A. General

1. ESF #1 agencies will coordinate and execute their respective authorities and program responsibilities during and immediately following a public emergency affecting transportation.
2. While activated, ESF #1 will provide situational and status information to ESF #5 on all transportation activities. ESF #1 support agency representatives will collaborate with field personnel to coordinate support with their agencies through various agency operations centers, as necessary.
3. All transportation related requests for District assistance and mission assignments are submitted to the ESF #1 liaison at the EMA EOC for action.

B. Organization

1. **District Emergency Operation Centers** – As the primary agency, DDOT will operate through its Consequence Management Center (CMC) located on the 7th Floor of the Reeves Building during large transportation public emergencies, as determined by DDOT. DDOT may request support agency liaison representatives to report to its CMC if the public emergency situation warrants.

During small transportation public emergencies, DDOT will operate the public emergency through the Traffic Management Center (TMC). The TMC will always be DDOT's initial information and coordination location, since it operates 24/7.

2. **EMA EOC** – DDOT and/or an ESF #1 supporting agency will provide the necessary representation at the EOC and the Consequence Management Team (CMT) until deactivated or released by the CMT Director.
3. **Interagency Liaisons** - DDOT may assign liaison officers to various District agency operations center to ensure transportation actions are properly coordinated. For small public emergencies requiring ESF #1 assistance, transportation operations and command personnel may operate out of that agency's operation center, or the EMA EOC.

C. Notification

1. The EMA EOC will notify DDOT of a public emergency situation and the need to activate ESF #1. Then DDOT will immediately notify appropriate primary and support agency personnel of activation. DDOT will also provide notification to regional stakeholders to promote regional coordination.
2. DDOT may receive notification through other means of communications other than the EMA EOC. In this case, DDOT will notify the EMA EOC of the public emergency and begin coordination.
3. If timing permits, DDOT will notify WMATA three hours prior to emergency activation to provide for the coordination of staff to meet increased demand on the transit network.

D. Response Actions**1. Initial Actions**

- a. Immediately upon notice of an imminent or actual public emergency, DDOT will activate the emergency on-call alert roster. Priority attention will be directed toward staffing the EMA EOC and activating the support agencies at the DDOT CMC and TMC.
- b. Notification will be made to regional stakeholders of the actions being taken as a result of the public emergency.
- c. DDOT will deploy its transportation response teams and Roadway Operations Patrol to the field to assist in reestablishing the transportation network and to develop initial diversionary plans for rerouting traffic around and away from the incident scene.
- d. DDOT and ESF #1 support agencies will execute their emergency response plans in accordance with their internal operation plans, standard operating procedures (SOPs), and concurrently prepare to send representatives to appropriate locations as directed.
- e. The DDOT Traffic Management Center (TMC) will immediately begin assessing the impact of the incident on the District's transportation system and report findings to DDOT management at the EMA EOC or the DDOT CMC. The TMC will also initiate alternative traffic-signaling plans along routes where appropriate.
- f. The Emergency Transportation Annex (ETA) will be implemented as directed.

2. Continuing Actions

- a. Continue to monitor, analyze, and report on the transportation network and the stability of the transportation infrastructure.
- b. Coordinate on issues regarding evacuation, accessibility for relief services, and emergency supplies. Issues include identifying staging areas for supplies and routing information for carriers.
- c. DDOT or its designee will process all requests for assistance and mission assignments for ESF #1 support and services for distribution, validation, and/or action in accordance with this ESF and its annexes.
- d. DDOT personnel will continue transportation network damage assessment for all modes of transportation. DDOT will implement strategies aimed at analyzing the effects of the public emergency on the regional transportation system, monitoring transportation network capacity and roadway congestion, and implementing management controls as required.
- e. The DDOT TMC will establish communications, maintain communications, and report and receive assessments and status information.
- f. The DDOT TMC will continue to coordinate with its regional counterparts regarding traffic-signal timing and overall surface-street strategies to ensure consistency.
- g. DDOT will coordinate with the various District agencies, private utilities, federal and regional agencies, and private interests to determine status of construction and other work developments that could impact traffic along designated emergency routes, gateways, and regional routes.
- h. ESF #1, in coordination with MPD and DPW, will identify vehicles that require towing due to the public emergency. ESF #1 will also coordinate the use of the heavy-equipment-towing crane.
- i. ESF #1 will coordinate with DPW Fleet Management Administration (FMA) for the issuing of additional vehicles, if needed during the public emergency.
- j. ESF #1 will assist ESF #3 with the clearing and restoration of the transportation network. ESF #1 will provide priority guidance on critical traffic routes to be cleared.

- k. An ESF #1 representative will coordinate with DPW FMA for the use of DC-owned vehicles for emergency movements of personnel and relief supplies, to determine whether non-District vehicles are needed and to make requests for assistance.
- l. ESF #1 emergency liaison officers at District control centers will remain at their duty locations until deactivated or released by the designated EMA official.

V. Responsibilities

A. Primary District Agency

District Department of Transportation (DDOT)—DDOT will manage and coordinate emergency transportation response operations and restoration of the transportation network during public emergencies. DDOT will ensure ESF #1 is represented at the EMA EOC and other District control centers when requested. The DDOT will ensure situation reports are completed, expenses tracked, and that the information is given to EMA when requested. DDOT personnel serve as the Mayor's single POC regarding transportation issues.

B. Support District and Regional Agencies

1. **DC Housing Authority (DCHA)**—DCHA will provide coordination and support with use of its fleet and crews for the movement of supplies and resources as directed.
2. **DC National Guard (DCNG)**—DCNG will provide intersection control support, transportation infrastructure security, facilitate the transport of disaster-relief supplies, and assist in the evacuation or relocation of persons during public emergencies.
3. **DC Public Schools (DCPS)**—DCPS will provide its fleet of school buses to assist with transport of evacuees to shelters. DCPS will also notify ESF #1 regarding the movement of students during a public emergency.
4. **DC Water and Sewer Authority (DCWASA)**—DCWASA will provide information on waterway emergency access routes during public emergencies. DCWASA will coordinate with ESF #1 pertaining to construction of critical water and sewer facilities and/or destruction or stabilization of structures that affect the transportation system.
5. **Department of Employment Services (DOES)**—DOES will assist in recruitment of emergency manpower, as needed, to assist in the public emergency.

6. **Department of Health (DOH)**—DOH will provide support for persons requiring special transportation. DOH employees and/or volunteers may be requested to staff transportation facilities to provide emergency medical first aid. DOH will provide ESF #1 with guidance on the distribution of the Strategic National Stockpile.
7. **Department of Human Services (DHS)**—DHS is the primary agency coordinating the transportation of persons to and from District shelters. DHS will also coordinate the movement of persons who require special transportation.
8. **Department of Mental Health (DMH)**—DMH will support the movement of persons who require special transportation. DMH will provide support during the movement of mental health patients.
9. **Department of Parks and Recreation (DPR)**—DPR will mobilize its staff, fleet, and volunteers to assist with transportation activities, which may include providing transportation to or assisting with the operation of shelter facilities. City parks and recreational facilities may be requested to be used as transfer points for people leaving an evacuating area who need assistance.
10. **Department of Public Works (DPW)**—DPW will coordinate, obtain, and stage vehicle fleets and crews as designated by ESF #1. The DPW will coordinate the clearing of debris from emergency routes. The DPW will coordinate the staging and use of tow cranes. The DPW will make available the use of Traffic Control Aides and Parking Control Aides, as needed. The DPW and DDOT will also advise on the use of equipment and supplies when developing strategies for protecting the transportation infrastructure.
11. **Emergency Management Agency (EMA)**—EMA will support the ESF #1 coordination process. The EMA will work as an honest broker in resolving issues and multiple requests among multiple ESFs. All ESF #1 requests will go through the ELO stationed at the EMA EOC.
12. **Fire and Emergency Medical Services Department (FEMS)**—FEMS will provide and coordinate emergency transportation for individuals requiring special assistance during a public emergency. FEMS will also coordinate on transportation issues regarding the decontamination and transportation of victims exposed to a toxic element and the decontamination of District and regional vehicles.
13. **Metropolitan Police Department (MPD)**—MPD will provide critical-intersection control and will report on any area transportation disruptions. The MPD will provide escort service for emergency response vehicles when requested. The MPD will be responsible for the coordination of street closings with DDOT and other regional law enforcement agencies. The

MPD, in coordination with DPW, will provide towing cranes, if necessary, to remove parked vehicles from designated emergency evacuation routes during a public emergency. An ESF #1 ELO will be stationed at the JOCC/SOCC when requested for coordination.

14. **Office of Personnel (OP)**—OP will provide ESF #1 with human resource guidance during a public emergency.
15. **Office of the Chief Technology Officer (OCTO)**—OCTO will provide communication and geographic information systems (GIS) support to ESF #1.
16. **Office on Aging (OA)**—DCOA will coordinate on the movement of seniors requiring special transportation to shelter facilities. DCOA will identify and coordinate, to the extent possible, the location of District seniors in need of transport to mass feedings, congregate meals, and food distribution centers. DCOA, through its contractors, will assist in shelter-in-place operations and the coordination of mobile feeding units to serve District senior citizens.
17. **Serve DC – Serve DC** will support ESF #1 when ESF #1 requests transportation related volunteers. This could include, but is not limited to, administrative and/or logistical support.
18. **Washington Metropolitan Area Transit Authority (WMATA)**—WMATA is a key provider of regional emergency transit service during a public emergency. The WMATA will work closely with ESF #1 to ensure continuity regarding transportation information, logistics, and operations. The WMATA will work closely with the DDOT for obtaining and funding additional buses or other equipment during a public emergency. During a public emergency, the WMATA will have a liaison at the EMA EOC.
19. **Virginia Rail Express (VRE)**—VRE will provide emergency transit support and coordination during a public emergency. During a VRE transit rail failure, VRE will work with DDOT to establish transfer points and obtain sufficient transportation assets for the follow-on movement of its users.
20. **Maryland Transit Authority (MTA)**—MTA will provide emergency transit support and coordination during a public emergency. During a MTA transit rail failure, MTA will work with DDOT to establish transfer points and obtain sufficient transportation assets for the follow-on movement of its users.
21. **AMTRAK**—AMTRAK will provide emergency transit support and coordination during a public emergency. During an AMTRAK transit rail failure, AMTRAK will work with DDOT to establish transfer points and

obtain sufficient transportation assets for the follow-on movement of its users.

22. **Federal Highway Administration (FHWA), Division Office**—FHWA will provide guidance and assistance to DDOT regarding Federal laws, assistance, and regulations.
23. **Metropolitan Washington Council of Governments (COG)**—COG will provide support via the RICCS system to ESF #1.
24. **Maryland Department of Transportation (MDOT)**—MDOT will provide emergency coordination and support to DDOT for the transportation network.
25. **PEPCO** – PEPCO will provide support and coordination in the reestablishment of the District’s traffic-signaling system. PEPCO in conjunction with DDOT and ESF #3 and ESF #12 will support in the reestablishment of power caused by down trees.
26. **Virginia Department of Transportation (VDOT)**—VDOT will provide emergency coordination and support to DDOT for the transportation network

C. Lead Federal Agency

Department of Transportation (DOT)—DOT is the primary Federal agency for ESF #1 under the National Response Plan (NRP) and will provide direct, technical, and other support to the District through the District ESF #1 and the District’s primary agency for ESF #1, DDOT.

Upon the Presidential Declaration of an emergency or major disaster under the authority of the Robert T. Stafford Disaster Relief Act as Amended, April 1999, the National Response Plan (NRP) will be implemented by the Department of Homeland Security. Initially, these agencies will operate out of the FEMA Regional Response Coordination Center (RRCC). Later, when a Joint Field Office (JFO) is established near the disaster area, the agency ESF representatives that comprise the Emergency Response Team (ERT) will be in the JFO.